



City of Texarkana, Texas 2016 Annual Action Plan

The Annual Action Plan for the City of Texarkana, Texas
Community Development Block Grant Program
Prepared in Accordance with the
United States Department of Housing and Urban Development's
Planning Requirements

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

This Annual Action Plan is effective October 1, 2016 through September 30, 2017. The Annual Action Plan is required by the U.S. Department of Housing and Urban Development in order for the City of Texarkana, Texas to receive federal housing and community development funds under the Community Development Block Grant (CDBG) program.

The overall goals of the City's program have been created according to HUD's established objectives. They are designed to develop viable urban communities principally for low- and moderate-income persons with household incomes at or below 80% of Median Family Income by

- Providing decent housing;
- Providing a suitable living environment; and
- Expanding economic opportunities.

The statutes for the CDBG grant programs set forth three basic goals against which the plan and the jurisdiction's performance under the plan will be evaluated by HUD. These statutory program goals are:

DECENT HOUSING

- assisting homeless persons obtain affordable housing;
- assisting persons at risk of becoming homeless;
- retaining the affordable housing stock;
- increasing the availability of affordable permanent housing in standard condition to low-income and moderate-income families, particularly to members of disadvantaged minorities without discrimination on the basis of race, color, religion, sex, national origin, familial status, or disability;
- increasing the supply of supportive housing which includes structural features and services to enable persons with special needs (including persons with HIV/AIDS) to live in dignity and independence; and
- providing affordable housing that is accessible to job opportunities.

A SUITABLE LIVING ENVIRONMENT

- improving the safety and livability of neighborhoods; eliminating blighting influences and the deterioration of property and facilities;
- increasing access to quality public and private facilities and services;
- reducing the isolation of income groups within areas through spatial de-concentration of housing opportunities for lower income persons and the revitalization of deteriorating neighborhoods;
- restoring and preserving properties of special historic, architectural, or aesthetic value;
- and conserving energy resources and use of renewable energy sources.

EXPANDED ECONOMIC OPPORTUNITIES

- job creation and retention; establishment, stabilization and expansion of small businesses (including micro-businesses); the provision of public services concerned with employment;
- the provision of jobs to low-income persons living in areas affected by those programs and activities, or jobs resulting from carrying out activities under programs covered by the plan;
- availability of mortgage financing for low-income persons at reasonable rates using non-discriminatory lending practices;
- access to capital and credit for development activities that promote the long-term economic and social viability of the community; and
- empowerment and self-sufficiency for low-income persons to reduce generational poverty in federally assisted housing and public housing.



Low and Moderate Income Areas

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

In accordance with the goals, objectives, and statutory rules, the City will provide at least five housing rehabilitation grants to extremely low, low and or moderate income households, provide several low- and moderate income persons with down payment assistance, provide support for infrastructure in the Beverly Target Area including sidewalk, trails, and community garden projects, provide ADA improvements for Beverly Community Center, establish an Innovation Center downtown, provide public service activities, and provide loans through the Downtown Revolving Loan Fund to promote economic development for low and moderate income citizens in the downtown area. The City will also administer the CDBG program.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

How were goals and projects chosen?

Texarkana, Texas is experiencing changes in housing patterns, though many of the issues impacting safe and affordable housing remain. Texarkana's population increased by 4% when comparing the 2000 Census population to the population counts in the 2005-2009 American Community Survey. At the same time, median income rose by 28% from \$29,727 to \$38,037 and the number of households declined by 6% from 15,105 to 14,200. Families in Texarkana seem to be consolidating, relying on income from more individuals per household contributing income. The most common housing problems in Texarkana are cost burden problems where renters and owners have housing costs that exceed 30% of household income.

Renters characterized as Small Related Renter households with a cost burden exceeding 50% of income are statistically the household type most often affected by at least one housing problem. Accessible units, especially for the frail and elderly, are in high demand in the city among current and prospective public housing tenants. The Housing Authority of Texarkana, Texas (HATT) has approximately 1,200 qualified households on the waiting list for public housing or rental assistance, with little chance of receiving assistance as HATT has a 2% vacancy rate.

Collaboration between the City and the Housing Authority of Texarkana, Texas (HATT) with funding of the Hope VI grant resulted in the remarkable transformation of the Rosehill Neighborhood and the state of Public Housing in this city. This collaboration between the City, HATT, neighborhood groups, the Homeless Coalition, and other service providers can serve as a model for transformation of other areas of the City. The key to this type of success is in working together to identify needs, solutions, funding, and community-oriented mechanisms for transformational change. The City expects to repeat this level of transformation in two new target areas, Downtown Texarkana and the Beverly Neighborhood, addressing concentrations of poverty and proliferation of Brownfields. This close collaboration resulted in the first multi-agency Emergency Shelter Grant application, a partnership application to the Citizens Institute for Rural Design, a successful Better Block implementation, CDBG Revolving Loan Fund loans, adoption of two Target Areas, Beverly Community clean ups, and wide-spread support for downtown redevelopment projects.

Two areas in Texarkana have emerged as priority areas for public improvements and economic development opportunities: the Beverly Community, and Downtown Texarkana. The Beverly Community is an area of minority concentration, extremely-low and low-income residents, as well as numerous substandard homes and facilities. The Beverly and Downtown/ 7th Street Corridor present substantial opportunities to impact low and moderate income persons by addressing Brownfields issues and environmental contamination, slum and blight, food desert status, safety issues like inadequate roadways, inadequate lighting, stormwater run-off, flood management, lack of storm shelters, few bike

lanes/walking trails, as well as food security issues like access to a functional sheltered farmers' market, community gardens, all public improvements requested by citizens of Texarkana.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

Consensus as to Texarkana's most urgent needs centers on assistance to the homeless, addressing economic development, slum and blight eradication, safety issues, sidewalk improvements/trails, reducing crime, activities for neighborhood children, cleanups of neighborhoods, substandard housing, Brownfields issues, and concentration of resources to address issues in Target Areas. Additional concerns expressed include the need for improving the livability of troubled neighborhoods, the need to improve the Farmers Market, and continued progress on redevelopment of downtown, especially the Grim Hotel for commercial and residential purposes. Other comments received from surveys include:

1. Need to slow traffic on Olive Street
2. Alley cleanups and frequent grading/dragging of alleys. They are horrible and add to insect, rodent and snake problems.
3. Better communication/more inclusive news alerts (individual invitations, newspaper announcements).
4. Remove swamp in Ferguson Park
5. Homeowners need help with housing repairs
6. Make landlords watch who they rent to
7. Need pocket parks
8. Need nice grocery stores, bike trails, nice parks, community centers

6. Summary of comments or views not accepted and the reasons for not accepting them

There were no comments or views not accepted.

7. Summary

In this fourth year of the Consolidated Plan, the City of Texarkana, Texas continues to pursue three primary goals: providing decent housing; providing a suitable living environment; and expanding economic opportunities.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	TEXARKANA	Department of Planning and Community Development

Table 1 – Responsible Agencies

Narrative (optional)

The Department of Planning and Community Development oversees the Community Development Block Grant Program. This office was formerly known as the Office of Community Development and Grants.

The Department of Planning & Community Development implements a variety of programs to assist in the development of the City's economic future and foster a better quality of life. These programs encompass comprehensive planning, zoning administration, physical revitalization of targeted areas, retaining and attracting businesses to Texarkana, creating new residential opportunities, revitalization of neighborhoods and job training opportunities.

The Department is also responsible for research, application and administration of grant programs and projects. Grant funding is used for projects such as improving infrastructure, public parks, purchasing equipment for city departments, improving energy efficiency, implementing housing reconstruction and homebuyer assistance, transitional housing and job training programs for low-income individuals and families, and addressing contaminated brownfield sites.

Consolidated Plan Public Contact Information

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Ward 2 Council Member Willie Ray

Ward 3 Council Member Tina Veal-Gooch

Ward 4 Council Member Brian Matthews

Ward 5 Council Member Christy P. Paddock

Ward 6 Council Member Josh Davis

AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

The City of Texarkana, Texas' Consolidated Plan encompasses activities to be undertaken during the period of October 1, 2013 through September 30, 2017 by the City of Texarkana, an entity recognized by the U.S. Department of Housing and Urban Development (HUD) grant funding under the Community Development Block Grant (CDBG) program. This 2016 Annual Action Plan is Texarkana's plan for administration of the CDBG program from October 1, 2016 to September 30, 2017.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

Entities that collaborate with the City to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies include:

- Housing Authority of Texarkana, Texas (HATT)
- Randy Sams Homeless Shelter
- The Salvation Army, Texarkana
- The Friendship Center
- Texarkana Community College
- The Homeless Coalition of Texarkana (Continuum of Care)
- Texarkana-Bowie County Family Health Center

The City collaborates routinely with these entities, and their respective constituencies through regular meetings, cross-agency steering committees and boards, mailing lists, public postings, and email subscriptions. The City is also using social media to reach out to and interact with these agencies and their constituencies.

Public Comment Period: July 4, 2016 through August 3, 2016 (30+ days)

Interested parties were encouraged to attend these public meetings and hearings to present their opinions, views, and recommendations. Persons or groups were also advised that they could provide written comments by sending them to the Department of Planning and Community Development, P.O. Box 1967 Texarkana, Texas 75504-1967.

Surveys for the Consolidated Plan were accepted from June 19, 2013 until July 6, 2013. Links to the surveys were posted on the City's website, advertised in flyers emailed to community organizations, the Continuum of Care, local churches, planning organizations, the Chamber of Commerce, and the Housing Authority.

- **Agency:** <https://www.surveymonkey.com/s/communitysurveyserviceproviders>
- **Individuals:** <https://www.surveymonkey.com/s/conplancitizenssurvey>

The Community Needs Survey was available from April 23rd through May 12th.

- <https://www.surveymonkey.com/r/texarkanapriorities2>

All other written comments were received by August 3, 2016 for inclusion in the plan. Public comments on the draft: accepted from July 4, 2016 to August 3, 2016.

Public Notices of the community meetings, public hearings, survey, and draft availability were posted at City Hall, on the City's website, in the Amigo Spanish Newspaper, and in the Texarkana Gazette and on their website. Newspaper legal notice ran prior to release of the 2016 Action Plan Draft and included dates, times, and addresses for public meetings, as well as instructions for submitting comments.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The City maintains close relationships and coordinates with the Doorways Home (local) Continuum of Care and the Texas Homeless Network (THN-statewide) in order to address the needs of homeless persons, particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth and persons at risk of homelessness. In Program Year 2013, the city worked with partners of the Homeless Coalition and Continuum of Care to submit the areas first collaborative Emergency Solutions Grant. That grant would have helped more than one thousand homeless or at-risk of homeless individuals and families through this partnership, with the City serving as the fiscal agent for the program.

In Program Year 2014, the City applied for, and received a Technical Assistance grant through the Texas Balance of State to improve the ESG application. While the scoring improved, the application was again unsuccessful.

In Program Year 2015, the City worked with Program partners Randy Sams' Outreach Program (RSOS), the Texarkana Friendship Center (TFC), and East Texas Veterans Resources (ETVR) to submit a third application. If funded, the ESG project will allow for a Coordinated Access program One-Stop-Shop to serve homeless persons and families, as well as others in a housing crisis to receive case management services at the Texarkana-Bowie County Health Department. It will provide funds for Homelessness Prevention, Street Outreach, Emergency Shelter, and Rapid Rehousing. This effort extends the City's emphasis on housing the chronically homeless, homeless veterans and other persons at risk of homelessness.

The City also serves as fiscal agent for the Continuum of Care Grant as part of the Texas Homeless Network. This Rapid Rehousing program is carried out by Randy Sams' Outreach Shelter (RSOS) and The Texarkana Friendship Center Incorporated (TFCI). The program provides housing and supportive services for forty households per year where the beneficiaries are/were either homeless or at-risk of homelessness. The program is a Rapid Rehousing program that employs the Housing First model and the VI-SPDAT and FVI-SPDAT for prioritization.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City designates two staff members to participate in the Continuum of Care in order to address the needs of the homeless, at-risk of homeless persons, and veterans. Staff works with the Homeless Coalition and service providers to establish appropriate methodologies for implementation of the Homeless Management Information System (HMIS) as well as performance standards meeting or exceeding those required for Emergency Solutions Grants recipients. The City serves as fiscal agent for the Continuum of Care grant, assisting homeless and at-risk of homelessness persons including domestic violence victims to obtain housing and supportive services. Additionally, the Coalition, as a member of the Texas Homeless Network Continuum of Care, has been chosen to participate in a program designed to consolidate services under the THN Coordinated Access Pilot Program. Staff attends local CoC meetings, attends the Regional Planning Group webinars, meetings, and trainings, and participates state-wide through participation in regional and statewide conferences. The Texarkana Doorways Home Homeless Coalition hosts the annual Point in Time count of homeless persons, conducts training for coalition partners, raises funds for the local coalition and partner agencies, and makes community-wide decisions regarding ESG and other programs that serve this target population. The Coalition is also now participating in the Functional Zero-Ending Veterans' Homelessness initiative.

Doorways Home Texarkana Coordinated Access Emergency Solutions Grant Application

As the lead applicant for this collaborative program under the Texas Balance of State Continuum of Care, the City of Texarkana, Texas will provide Street Outreach, Emergency Shelter, Homelessness Prevention, and Rapid Re-Housing services in order to assist homeless people or people at risk of homelessness in Texarkana, Texas to quickly regain stability in permanent housing after experiencing a housing crisis and/or homelessness. ***The City has applied to the Texas Department of Housing and Community Assistance for ESG funds for the 2016-2017 fiscal year. Notification of awards occurs during the Public Comments period in July of 2016. This section will be updated further if, as anticipated, the City receives ESG funding for the following year.***

Program partners include reliable service providers that participate in the Texarkana Homeless Coalition: the Randy Sams Outreach Shelter, Texarkana Friendship Center, and East Texas Veterans Resources. This project embodies TDHCA's strategic goals to increase community wide planning and

resource use, apply coordinated services that make the most of local organizational strengths, implement proven, research-driven, efficient service delivery tools, and vastly improve performance measurements and, most importantly, emphasize outcomes.

As a Texas Balance of State Continuum of Care Coordinated Access Pilot Project, this collaboration advances Texarkana's efforts to capture each organization's strengths in delivering services to persons either at risk of homelessness or experiencing homeless as defined by HUD ESG Interim Rules with "lightest touch" methodologies and HUD best practices without duplication of costs and/or services.

Each partner delivers HMIS, programmatic and administrative commitments with the City providing grant and HMIS administration. Randy Sams will provide Emergency Shelter while The Friendship Center and East Texas Veterans Resources will provide Homelessness Prevention and Street Outreach. ETVR will provide Rapid Re-housing. The program will serve over 700 persons total.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

<p>1</p>	<p>Agency/Group/Organization</p> <p>Agency/Group/Organization Type</p>	<p>Housing Authority of Texarkana, Texas</p> <p>Housing PHA Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims</p>
<p>What section of the Plan was addressed by Consultation?</p>	<p>Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy</p>	

	<p>Participation on the Homeless Coalition; City supports development of HATT's five year and one year plans; partners on the HOPE VI grant; presentations given at Public Housing community facilities; presentation to Homeless Coalition.</p>
<p>2</p>	<p>RANDY SAMS' OUTREACH SHELTER, INC.</p>
<p>Agency/Group/Organization Type</p>	<p>Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services - Victims</p>
<p>What section of the Plan was addressed by Consultation?</p>	<p>Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy</p>

	<p>Coordination through the Homeless Coalition and ESG partnership.</p>
3	<p>Agency/Group/Organization</p>
	<p>Main Street Texarkana</p>
	<p>Housing Planning organization Business and Civic Leaders Historic Preservation</p>
	<p>Housing Need Assessment Economic Development Anti-poverty Strategy</p>
	<p>Regular coordination of activities; partner on EPA Brownfields projects; coordination through the Arts and Historic Commission.</p>

4	Agency/Group/Organization Agency/Group/Organization Type	SALVATION ARMY-TEXARKANA Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims
What section of the Plan was addressed by Consultation?		Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy
Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?		Regular participation on Homeless Coalition; solicitation to participate; works with the city to assess housing needs, anti-poverty strategies.

Identify any Agency Types not consulted and provide rationale for not consulting

There were no agency types not consulted. City personnel extended the invitation to participate in plan development to all agency types represented in the city.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Homeless Coalition of Texarkana	Both plans address the needs of homeless individuals and families.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

The Office of Planning and Community Development works in conjunction with the City’s duly elected Council of Ward Representatives, the City Manager’s Office, Finance, Inspections, Public Works, Street, Environmental Services and Parks and Recreation Departments to oversee the development of the Consolidated Plan and administer the programs and activities incorporated in the Plan.

In preparation of the Consolidated Plan and Annual Action Plan, the City of Texarkana, Texas held public meetings and conducted community surveys (Consolidated Plan) to solicit citizen and agency comments concerning the housing and community development needs of the community. Citizen comments were incorporated in the development of the City’s 2013-2017 Consolidated Plan, Citizens Participation Plan, 2013 Action Plan, 2014 Action Plan, 2015 Action Plan and 2016 Action Plan.

The City designates two staff members to participate in the Continuum of Care in order to address the needs of the homeless, at-risk of homeless persons, and veterans. Staff works with the Homeless Coalition and service providers to establish appropriate methodologies for implementation of the Homeless Management Information System (HMIS) as well as performance standards meeting or exceeding those required for Emergency Solutions Grants recipients. The City serves as fiscal agent for the Supportive Housing Grant, assisting homeless and at-

risk of homelessness persons including domestic violence victims to obtain housing and supportive services. Additionally, the Coalition, as a member of the Texas Homeless Network Continuum of Care, has been chosen to participate in a program designed to consolidate services.

AP-12 Participation – 91.105, 91.200(c)

**1. Summary of citizen participation process/Efforts made to broaden citizen participation
Summarize citizen participation process and how it impacted goal-setting**

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Newspaper Ad	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	<p>Attendance at Public Briefings and Council Meetings. No request for translation. No request for accommodations.</p>	<p>Positive responses. No formal comments. Supportive of Downtown RLF, improving living environment in Beverly Community, Farmers' Market, and coordination with HATT and Homeless Coalition.</p>	<p>No comments not accepted.</p>	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Public Meeting	Minorities Non-English Speaking - Specify other language: Spanish Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	Attendance at Public Briefings and Council Meetings. No request for translation. No request for accommodations.	Positive responses. No formal comments. Supportive of Downtown RLF, improving living environment in Beverly Community, Farmers' Market, and coordination with HATT and Homeless Coalition.	No comments not accepted.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Public Hearing	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	<p>Attendance at Public Hearing. No request for translation. No request for accommodations.</p>	<p>Positive responses. No formal comments. Supportive of Downtown RLF, improving living environment in Beverly Community, Farmers' Market, and coordination with HATT and Homeless Coalition.</p>	<p>No comments not accepted.</p>	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c) (1, 2)

Introduction

This Annual Action Plan is effective October 1, 2016 through September 30, 2017. The Annual Action Plan is required by the U.S. Department of Housing and Urban Development in order for the City of Texarkana, Texas to receive federal housing and community development funds under the Community Development Block Grant (CDBG) program.

The City of Texarkana, Texas will use every funding source available to meet the housing, economic development, and social services needs of the residents of the city. CDBG funds will be used to fund projects identified on the Five Year Consolidated Plan as High Priority Needs within the community for which other funding is not available.

The overall goals of the City's program have been created according to HUD's established objectives. They are designed to develop viable urban communities principally for low- and moderate-income persons with household incomes at or below 80% of Median Family Income by:

- Providing decent housing;
- Providing a suitable living environment; and
- Expanding economic opportunities.

Other funding sources include the Continuum of Care program. The City works closely with the Domestic Violence Prevention, Inc. (DVP) and the Texarkana Friendship Center to administer a program for Texarkana's victims of domestic violence and their families. The program helps more than forty families in crisis situations per year. Providing accounting, oversight, technical assistance and capacity building enables DVP and TFCI to provide housing and services to some of the most in need of our community. The City also has established relationships with The Texas Department of Housing and Community Affairs (TDHCA) and the Texas Department of State Health Services (DHS). Texarkana utilized the TDHCA "Reservation System" to apply for and receive assistance to low and extremely low income households that were living in substandard housing. The "Housing Reconstruction" program allowed the City to tear down the existing structures and rebuild the homes in the current neighborhood. In 2015, the City did not pursue the Housing Reconstruction Program, but instead focused on providing grants to low-income homeowners for Rehabilitation and Down Payment Assistance. These two programs will continue into 2016.

Additionally, the City partners with Bowie County to provide many health care services to moderate, low, and extremely low income persons in Texarkana through the Texarkana, Texas-Bowie County Family Health Services. The City provides oversight and management to the clinic. Also, homeless service providers work closely with the City to address the needs of the homeless population with the goal of ending homelessness in Texarkana. The city applied for Emergency Solution Grant (ESG) funds to create

a One-Stop Shop to be located in the Health Department building for services to prevent homelessness and assist those who are homeless. Service providers will not be charged rent or utilities to locate their case managers and services in the City owned building.

The table below shows the City's expected CDBG funds. The City should receive \$298,560 as the City's Annual Allocation and \$3,500 in Program Income. Additionally, the City will have \$120,000 of the prior year's allocation available. These resources will allow the City to work toward meeting the obligation to provide decent housing, provide a suitable living environment, and expand economic opportunities for the residents of Texarkana.

Priority Table

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Reminder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	285,999	3,500	120,000	409,499	418,000	The amount of \$409,499 is the total available for CDBG activities.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City recognizes the importance of leveraging resources. It is estimated that over the course of the 5 Year Plan, these community development projects will bring \$1.75 in private resources spent in the local economy for each grant dollar invested. Moreover, most of the projects will require substantial private investments at a 9 to 1 ratio. Matching requirements will be met by in-kind donations of labor and/or materials. The programs listed above do not require matching funds. When matching funds are required, the City usually provides in-kind matching through labor and supplies or provides cash matches from the City's general funds.

If appropriate, describe publically owned land or property located within the jurisdiction that

may be used to address the needs identified in the plan

Publicly owned land or property located within the jurisdiction includes housing lots owned by the city, city parks, and scattered properties located in downtown. This property may be used to promote economic development, provide support for homeless programs, and/or affordable housing in Texarkana, Texas. Additionally, publicly owned land may also be used to support public health activities, infrastructure and public services, promoting livability and sustainability within the jurisdiction.

Discussion

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Administer the CDBG Program	2013	2017	Administration	Downtown Area Beverly Community Revitalization	Aff. Housing Rehabilitation- Existing Units Aff. Housing Rehab- Existing Units Lead Paint Aff. Housing Rental Assistance Aff. Housing Production of New Units Homelessness Outreach Homelessness Emergency Shelter Homelessness Prevention Non-H - Public Facilities Parks Improvements Non-H - Public Improvements & Infrastructure Non-Housing - Public Services Non-H - Economic Development Aff. Housing	CDBG: \$57,199	Other: 1 Other

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
2	First Time Home Buyer Down Payment Assistance	2014	2017	Affordable Housing	Downtown Area Beverly Community Revitalization	Aff. Housing	CDBG: \$40,000	Direct Financial Assistance to Homebuyers: 2 Households Assisted
3	Housing Reconstruction	2013	2017	Affordable Housing	Beverly Community Revitalization	Aff. Housing Rehabilitation- Existing Units	CDBG: \$50,000	Homeowner Housing Rehabilitated: 5 Household Housing Unit
4	CDBG Revolving Loan Fund	2013	2017	Non-Housing Community Development	Downtown Area	Non-H - Economic Development	CDBG: \$60,000	Businesses assisted: 1 Businesses Assisted
5	Public Facilities and Parks	2013	2017	Non-Housing Community Development	Downtown Area	Non-H - Public Facilities Parks Improvements	CDBG: \$74,064	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 50 Persons Assisted
6	Public Services - Health Department	2013	2017	Non-Homeless Special Needs Non-Housing Community Development	Downtown Area Beverly Community Revitalization	Non-Housing - Public Services	CDBG: \$44,784	Public service activities other than Low/Moderate Income Housing Benefit: 50 Persons Assisted
7	Public Improvements and Infrastructure	2014	2017	Non-Housing Community Development	Downtown Area Beverly Community Revitalization	Non-H - Public Improvements & Infrastructure	CDBG: \$83,452	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 500 Persons Assisted

Table 6 -- Goals Summary

Goal Descriptions

1	Goal Name	Administer the CDBG Program
	Goal Description	The City will administer the CDBG program in accordance with all applicable rules and regulations.
2	Goal Name	First Time Home Buyer Down Payment Assistance
	Goal Description	Two extremely low income, low income, or moderate income families will receive down payment assistance through implementation of this goal. The City will work with the Housing Authority and local lenders to qualify applicants for the program. This is intended for gap financing in the Downtown or Beverly Neighborhoods.
3	Goal Name	Housing Reconstruction
	Goal Description	The City will work with local organizations to identify recipients of funds for Housing Rehabilitation for extremely low and low income families. Candidates are selected from areas of poverty concentration, especially in the Beverly and Downtown areas. City personnel document housing problems of candidates including structural problems, kitchen, bathroom, plumbing, electrical systems problems, as well as general conditions of the home.
4	Goal Name	CDBG Revolving Loan Fund
	Goal Description	The City intends to provide loan assistance to downtown employers who will hire extremely low, low, or moderate income individuals as new or expanding downtown businesses. As the loans are repaid, the funds will be made available for new loans. Interest will be treated as program income.

5	Goal Name	Public Facilities and Parks
	Goal Description	The City will use a portion of its CDBG allocation to address improvements in Public Facilities and Parks within the Downtown area, a low/mod qualifying census tract where nearly half of the households are at or below the poverty rate and few opportunities for community gathering and/or recreation spaces exist. The City anticipates using the funds to improve a public square area utilized to bring school children the Regional Arts Building and educational events at the Perot Theater and to provide a safe, well-lit public pavillion that can be used to support the Farmers' Market and Urban Farmers collaboration with the Housing Authority (HATT) and the USDA. Leveraging \$440,000 grant from the EPA Brownfields Program, the City will continue to work at the 203/205 W. Broad Street location after EPA cleanup clearance to create an Innovation Center designed to assist low/moderate income persons to create and maintain micro-businesses.
6	Goal Name	Public Services - Health Department
	Goal Description	The City will work with homeless providers, health department, community college, neighborhood organizations, employers of low/mod persons, and owners of micro-businesses to provide public service benefits.
7	Goal Name	Public Improvements and Infrastructure
	Goal Description	Under this goal, the City will conduct projects and activities that improve living conditions within the city, focusing resources on Target Areas. The City will provide ADA specified improvements at the Beverly Community Center to insure persons with disabilities have full access to all services provided at the Center.

Table 7 – Goal Descriptions

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b):

AP-35 Projects – 91.220(d)

Introduction

In this section of the CDBG Annual Plan, the City of Texarkana, Texas provides a summary of the eligible program and/or activities that will take place during the program to address the priority needs and specific objectives identified in the Strategic Plan. Eligible programs and activities are referred to as "Projects."

The Projects which the City intends to complete in Program Year 2016 include the following:

#	Project Name
1	CDBG Program Administration
2	Down Payment Assistance First-time Home Buyer
3	Housing Rehabilitation
4	Revolving Loan Fund Downtown and Gateway Businesses
5	203/205 Innovation Center Rehabilitation
6	Public Service Activities
7	Park and Public Access Improvements-Beverly

Table 8 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Priorities selected as High or Low Priority Goals and Projects were identified through analysis of local need, market analysis, consultation with local, state, and federal agencies and citizen participation. High Priority projects will receive funding through CDBG funds. Funding for Low Priority Goals and Projects comes from sources other than CDBG. The greatest obstacle to addressing underserved needs is obviously funding.

Projects

AP-38 Projects Summary Project Summary Information

Table 9 – Project Summary

1	Project Name	CDBG Program Administration
	Target Area	Downtown Area
	Goals Supported	Administer the CDBG Program
	Needs Addressed	Aff. Housing Rehabilitation-Existing Units Aff. Housing Rehab-Existing Units Lead Paint Aff. Housing Rental Assistance Aff. Housing Production of New Units Homelessness Outreach Homelessness Emergency Shelter Homelessness Prevention Non-H - Public Facilities Parks Improvements Non-H - Public Improvements & Infrastructure Non-Housing - Public Services Non-H - Economic Development Aff. Housing
	Funding	CDBG: \$57,199
	Description	Administer the CDBG program
	Target Date	9/30/2017

	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	City of Texarkana, Texas
	Planned Activities	The City of Texarkana, Texas will administer the CDBG program under this activity.
2	Project Name	Down Payment Assistance First-time Home Buyer
	Target Area	Downtown Area Beverly Community Revitalization
	Goals Supported	First Time Home Buyer Down Payment Assistance
	Needs Addressed	Aff. Housing Rehabilitation-Existing Units
	Funding	CDBG: \$40,000
	Description	Down payment assistance for first-time home buyers. Up to two households will be assisted.
	Target Date	9/30/2017
	Estimate the number and type of families that will benefit from the proposed activities	Approximately two very low-, low-, and/or moderate income households will benefit from down payment assistance.
	Location Description	Program focus will be on the Revitalization Areas, though other areas could be considered.
	Planned Activities	The City will work with the Housing Authority of Texarkana, Texas and local banks to identify and qualify potential borrowers that need assistance with down payment to make purchasing a home more affordable.
3	Project Name	Housing Rehabilitation
	Target Area	Beverly Community Revitalization
	Goals Supported	Housing Reconstruction

Needs Addressed	Aff. Housing Rehabilitation-Existing Units
Funding	CDBG: \$50,000
Description	Housing rehabilitation for low and moderate income homeowners. Preference will be given to extremely low and low income households. No dislocation will occur. The City plans to work closely with neighborhood associations in Texarkana, Texas to select applicants for rehabilitation.
Target Date	9/30/2017
Estimate the number and type of families that will benefit from the proposed activities	Up to five low to moderate income families will be assisted.
Location Description	Program focus will be on the Revitalization Areas, though other areas could be considered.
Planned Activities	Housing rehabilitation for low and moderate income homeowners. Preference will be given to extremely low and low income households. No dislocation will occur. The City plans to work closely with local housing agencies in Texarkana, Texas to select applicants for rehabilitation.
4 Project Name	Revolving Loan Fund Downtown and Gateway Businesses
Target Area	Downtown Area
Goals Supported	CDBG Revolving Loan Fund
Needs Addressed	Non-H - Economic Development
Funding	CDBG: \$60,000
Description	Revolving loan fund to provide capital for equipment, construction, or operations for expanding existing businesses or new businesses located in downtown and seeking to create jobs for low/mod income individuals.
Target Date	9/30/2017

	<p>Estimate the number and type of families that will benefit from the proposed activities</p> <p>At least one business will receive a loan from this fund with the expectation that the business will hire at least one low-mod person.</p>
	<p>Location Description</p> <p>Downtown Target Area.</p>
	<p>Planned Activities</p> <p>The City will loan \$60,000 to at least one business in the Downtown Target Area</p>
5	<p>Project Name</p> <p>203/205 Innovation Center Rehabilitation</p>
	<p>Target Area</p> <p>Downtown Area</p>
	<p>Goals Supported</p> <p>Public Facilities and Parks</p>
	<p>Needs Addressed</p> <p>Non-H - Public Facilities Parks Improvements</p>
	<p>Funding</p> <p>CDBG: \$74,064</p>
	<p>Description</p> <p>Leveraging \$440,000 grant from the EPA Brownfields Program, the City will continue to work at the 203/205 W. Broad Street location after EPA cleanup clearance to create an Innovation Center designed to assist low/moderate income persons to create and maintain micro-businesses.</p>
	<p>Target Date</p> <p>9/30/2017</p>
	<p>Estimate the number and type of families that will benefit from the proposed activities</p> <p>50 Persons Assisted</p>
	<p>Location Description</p> <p>Downtown Texarkana, Texas</p>
	<p>Planned Activities</p> <p>The City will continue to work at the 203/205 W. Broad Street location after EPA cleanup clearance to create an Innovation Center designed to assist low/moderate income persons to create and maintain micro-businesses.</p>
6	<p>Project Name</p> <p>Public Service Activities</p>
	<p>Target Area</p> <p>Downtown Area</p>
	<p>Goals Supported</p> <p>Public Services - Health Department</p>

Needs Addressed	Non-Housing - Public Services
Funding	CDBG: \$44,784
Description	The City will work with homeless providers, health department, community college, neighborhood organizations, employers of low/mod persons, and owners of micro-businesses to provide public service benefits.
Target Date	9/30/2017
Estimate the number and type of families that will benefit from the proposed activities	50
Location Description	Downtown Texarkana, Texas
Planned Activities	The City will work with homeless providers, health department, community college, neighborhood organizations, employers of low/mod persons, and owners of micro-businesses to provide public service benefits.
Project Name	Park and Public Access Improvements-Beverly
Target Area	Downtown Area Beverly Community Revitalization
Goals Supported	Public Improvements and Infrastructure
Needs Addressed	Non-H - Public Facilities Parks Improvements Non-H - Public Improvements & Infrastructure
Funding	CDBG: \$83,452
Description	The City will pursue improvements to public spaces in order to improve ADA access to recreation activities at Beverly Park Community Center, provide improvements to green space, community garden space, sidewalks and trails to include infrastructure improvements to improve public access and livability.

7

Target Date	9/30/2017
Estimate the number and type of families that will benefit from the proposed activities	Approximately 500 persons assisted. These public spaces are in the Beverly Target Area where the poverty rate exceeds 45%.
Location Description	Beverly Community, Downtown Texarkana, Texas
Planned Activities	The City will improve ADA access to the Beverly Park Community Center, improving access for handicapped individuals. Sidewalk and trail improvements, tree planting, and park improvements

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Texarkana has many safe, affordable, and livable neighborhoods. However, some areas of the city have increasingly become areas where housing and social problems are concentrated, areas where poverty and lack of decent housing exacerbate other social issues. These are areas with multiple housing problems and a concentration of abandoned, substandard housing that are havens for criminal activity, depriving decent citizens of peace of mind and property value. Concentration is here defined as 44% percent or more of the housing stock in an area of 2 or more adjacent block groups with households experiencing more than one of the Four Housing Problems. (Lacking complete kitchens, lacking complete plumbing, more than one person per room, and/or paying 305 or more of household income for housing.)

The Beverly Community in Texarkana, Texas has significant housing and poverty issues. As such, the City has designated the Beverly Neighborhood as a priority local Target Area. The downtown area has few affordable housing opportunities for people wanting to live in the downtown area. Many of the residential structures in the Downtown - 7th Street Corridor are substandard or substandard with significant rehabilitation potential.

In areas of minority and/or low-income concentration, housing values are generally much lower than the city as a whole, crime rates are higher, and there are fewer opportunities for employment. Both the Beverly neighborhood and downtown are prime examples of areas where minority and low income concentration pose significant challenges to redevelopment and the goal associated with providing safe, suitable, livable communities for everyone.

The City's designation of the Beverly Neighborhood as a local Target Community is based on the concentrations of poverty, minorities, abandoned and/or substandard housing, and high numbers of households with one or more of the Four Housing Problems or Four Severe Housing Problems. In many ways, Beverly is similar to other neighborhoods in Texarkana, in that these social and market factors have depressed the neighborhoods making them unattractive to developers. These neighborhoods cost the city in lost property taxes and increase police, fire, and environmental services. Estimates of the number of abandoned, substandard properties suggest that one in six homes have been boarded up in the Beverly community.

The City has an extensive network of parks, schools, churches, shopping, and social service organizations located throughout the city. The City's partnership with the T-Line public transportation system has resulted in transportation availability in most neighborhood in the city. Only one park exists in the Beverly community. The park is located on a flood plain and cannot be updated using state or federal funding. Other community assets include grocery stores, employment opportunities, and Texarkana

Community College.

Substantial strategic opportunities exist in both the Beverly Neighborhood and in Downtown Texarkana with an appropriate level of commitment of resources to remove barriers and create incentives for redevelopment and economic opportunities benefitting the entire city. Consequently, 80% of CDBG funds will be spent in the target areas, with an even split between the two.

Geographic Distribution

Target Area	Percentage of Funds
Downtown Area	39
Beverly Community Revitalization	41

Table 10 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Reductions in federal funding are felt across the country. In Texarkana, HUD's new funding allocation formulas resulted in the loss of nearly 25% of the CDBG budget. Texarkana's experience with targeting resources in the Rosehill neighborhood and the attraction of private capital there, resulted in neighborhood transformation. Consequently, the City concluded that the best way to maximize the CDBG budget would be to concentrate on specific areas for improvement in housing and living conditions that would have the most return on investment. Citizens of Texarkana and the duly elected City Council chose, by City Ordinance, to focus City resources in Downtown and the Beverly community, with the expectation that the funds expended there would provide the greatest benefit the City.

Discussion

Target Areas are central to Texarkana's plan to improve both the Downtown/7th Street Corridor, Rosehill, and the Beverly Communities.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The City works with many partner agencies, non-profits, and churches to provide housing and services to extremely-low to moderate-income people. Rental assistance, supportive housing, homelessness and homelessness prevention are of primary concern. The City of Texarkana has committed to continuing the collaborative partnerships with these agencies to ensure the maximum number of families and individuals will receive the assistance they need for suitable housing and shelter.

One Year Goals for the Number of Households to be Supported	
Homeless	50
Non-Homeless	50
Special-Needs	50
Total	150

Table 11 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	5
Acquisition of Existing Units	0
Total	5

Table 12 - One Year Goals for Affordable Housing by Support Type

Discussion

Some of the outcomes listed above will be funded through sources other than CDBG. Programs operate through assistance to homeless shelters, supportive housing programs, and the Housing Authority of Texarkana, Texas (HATT).

AP-60 Public Housing – 91.220(h)

Introduction

The City of Texarkana, Texas plans to carry out several activities supporting public housing in the course of the program year covered by this Action Plan. The City works closely with HATT, the Housing Authority of Texarkana, Texas. Over the course the past five years, HATT and City have transformed the Rosehill Neighborhood and the experience of living in public housing for many low-income individuals with the assistance of the Hope VI award. That program ended September 30, 2013. Never the less, HATT and the City are committed to revitalizing the neighborhoods and public housing of Texarkana.

Actions planned during the next year to address the needs to public housing

The City will continue to work with HATT to expand the number of units available to individuals and families in need of public housing and to provide more Section 8 properties within the jurisdiction. The City will provide citizens with access to Fair Housing information, rental assistance programs, and economic and educational opportunities for improving self-sufficiency. Also, the City recognizes that home ownership increases housing and neighborhood stability. Consequently, the City will assist HATT with its home ownership opportunity programs.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The City of Texarkana and HATT provides information to public housing residents that includes encouragement for participation in management and homeownership. The City and HATT provided informational brochures, websites, and social media interaction supporting these important goals.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

HATT is an exemplary public housing authority and is not designated as troubled.

Discussion

The City's efforts to improve Public Housing resulted in A Hope VI grant through which the City and HATT were able to demolish the aged and blighted public housing units, replacing them with through mixed use public housing areas that are clean, well-maintained, and functioning to provide safe and livable housing to over a thousand households in Texarkana. While these funds are no longer available, the transformative power of this relationship with the Housing Authority and citizens means other blighted neighborhoods can also be changed for the better.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City intends to continue dedicating resources to participation in the Homeless Coalition, serving as fiscal agent for the Continuum of Care Program, working closely with Randy Sams' Outreach Shelter, the Texarkana Friendship Center, HATT and other housing and service providers, and partnering with willing agencies to apply for Texas Department of Housing and Community Affairs Emergency Solutions Grants.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City intends to continue dedicating resources to participation in the Homeless Coalition, serving as fiscal agent for the Continuum of Care Grant, working closely with Randy Sams' Outreach Shelter, the Texarkana Friendship Center, HATT and other housing and service providers, and partnering with willing agencies to apply for Texas Department of Housing and Community Affairs Emergency Solutions Grants. The Rapid Rehousing program is carried out by Randy Sams Outreach Shelter and The Texarkana Friendship Center Incorporated (TFCI). The program provides housing and supportive services for forty households per year where the beneficiaries are/were either homeless or at-risk of homelessness. The program is a Rapid Rehousing program that employs the Housing First model and the VI-SPDAT and FVI-SPDAT for prioritization.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City intends to continue dedicating resources to participation in the Homeless Coalition, serving as fiscal agent for the Continuum of Care Program, working closely with HATT and other housing and service providers, and partnering with willing agencies to apply for Texas Department of Housing and Community Affairs Emergency Solutions grants. The partnership with East Texas Veteran Resources is

based on the goal of ending veteran homelessness.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The City intends to continue dedicating resources to participation in the Homeless Coalition, serving as fiscal agent for the Continuum of Care Program, working closely with HATT and other housing and service providers, and partnering with willing agencies to apply for Texas Department of Housing and Community Affairs Emergency Solutions grants.

Discussion

As a Texas Balance of State Continuum of Care Coordinated Access Pilot Project, this collaboration advances Texarkana's efforts to capture each organization's strengths in delivering services to persons either at risk of homelessness or experiencing homeless as defined by HUD ESG Interim Rules with "lightest touch" methodologies and HUD best practices without duplication of costs and/or services. All programs now employ the Housing First Model. The City will contract with the Housing Authority of Texarkana, Texas and sub-grant to all other project partners. The City will ensure appropriate use of grant funds, act as fiscal agent, ensure timely reporting by all program partners, and collaborate with all partners to ensure proposed outcomes are met.

Each partner delivers HMIS, programmatic and administrative commitments with the City providing grant and HMIS administration. Randy Sams' will provide Outreach and Emergency Shelter including mental health services; Housing Authority will provide Credit Counseling for Homelessness Prevention and Rapid Re-Housing; Salvation Army will provide Rapid Re-Housing assistance; and, due to overwhelming caseloads, Salvation Army and the Friendship Center will both provide Homelessness Prevention.

Doorways Home Texarkana is a Coordinated Access Emergency Solutions grant application prepared as a collaborative project to address homeless and other special needs housing and supportive services. Texarkana assisted a project team comprised of homeless service and housing providers to prepare a partnership based Emergency Solutions Grant proposal. As the lead applicant for this collaborative program under the Texas Balance of State Continuum of Care, the City of Texarkana, Texas proposed to provide Street Outreach, Emergency Shelter, Homelessness Prevention, and Rapid Re-Housing services through experienced providers in order to assist homeless people or people at risk of homelessness in Texarkana, Texas to quickly regain stability in permanent housing after experiencing a housing crisis and/or homelessness. While not successful in this first collaborative application, the project partners

believe that the best way to provide quality services to Texarkana's homeless population is through continuing to work together and to re-apply in subsequent years.

Program partners include reliable service providers that participate in the Texarkana Homeless Coalition: the Randy Sams' Outreach Shelter, Texarkana Friendship Center, Housing Authority of Texarkana, Texas and the Salvation Army of Texarkana. This project will increase community wide planning and resource use, apply coordinated services that make the most of local organizational strengths, implement proven, research-driven, efficient service delivery tools, and vastly improve performance measurements and, most importantly, emphasize outcomes.

The City receives no HOPWA funds.

One year goals for the number of households to be provided housing through the use of HOPWA for:
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family
Tenant-based rental assistance
Units provided in housing facilities (transitional or permanent) that are being developed, leased, or operated
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds
Total

AP-75 Barriers to affordable housing – 91.220(j)

Introduction

There are many factors that affect the cost and production or maintenance of housing affordable to extremely low-, low-, and moderate-income families (at or below 80% of Median Family Income (MFI)). An analysis of these factors has aided the City in developing programs that reduce the adverse effects of these constraints on the supply and cost of housing.

Most of the City of Texarkana's policies were enacted to protect and further the public welfare. For instance, building codes and subdivision standards are required by law for the protection and general welfare of the community. These are routinely reviewed. Development impact fees are recovered from the developer to assure that the public costs of new developments are paid by that development. While recognizing the needs to adjust public policies to adapt to changing conditions, the City will continue to review policies periodically to determine whether they have become excessive or represent an unnecessary constraint on the development or maintenance of affordable housing.

The City of Texarkana, Texas identified race and concentrations of poverty that present as barriers to affordable housing and continues to develop strategies to remove or lessen negative effects of these barriers to affordable housing. The City identified the following other barriers to affordable housing:

- Substantial down payments required to purchase new or existing homes;
- Availability of credit to low and moderate income persons with credit problems;
- Availability of decent affordable single-family units and affordable rental properties.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The Analysis of Impediments indicates race and concentrations of poverty constitute barriers to affordable housing in Texarkana. Pre-development, building permit and inspection expenses are average in terms of housing construction and renovation costs. To maintain the City's commitment to prevent barriers to affordable housing the City will:

- Maintain flexibility in zoning and building requirements when appropriate to allow for infill housing development and to provide technical assistance to developers of affordable housing. Posters &

literature displayed and made available at city office buildings, utility building, and the public library;

- Monitor city-sponsored projects for equal access and compliance of the Fair Housing Act and Building Dept. official's monitors code compliance to Fair Housing standards;
- Hold periodic Public Hearings providing information and requesting public comment on fair housing or related issues;
- Provide homebuyer and homeowner education, including fair housing information, was provided by the city and other local housing services providers;
- Conduct outreach efforts to for-profit and non-profit builders and developers through funding and technical assistance to increase the supply of decent, affordable housing within low to moderate income neighborhoods as well as creation of affordable housing on a city-wide basis;
- Maintain an Affirmative Marketing Plan to directly market newly-developed City-assisted housing units to minority groups least likely to apply to homeownership programs.
- Meet with local lenders and home builders to encourage the use of non-traditional client loan qualifying and loan products to better serve the needs of homebuyer households with challenges that preclude conventional qualification;
- Conduct public outreach regarding availability of housing and housing assistance including translation of housing application materials into Spanish, and maintains bi-lingual staff in order to assist applicants and clients who are not English-proficient;
- Support local Continuum of Care efforts for homeless populations and provides ongoing support and technical assistance to the Texarkana Homeless Coalition;
- Work with local agencies that provide financial case management and credit counseling;
- Researching the possibility of adopting a Fair Housing ordinance to ensure that fair housing options are available to its citizens.

Discussion

Most of the City of Texarkana's policies were enacted to protect and further the public welfare. For instance, building codes and subdivision standards are required by law for the protection and general welfare of the community. Development impact fees are recovered from the developer to assure that

the public costs of new developments are paid by that development. While recognizing the changing need of public policies, the City will review them periodically to determine whether they have become excessive or represent an unnecessary constraint on the development or maintenance of affordable housing.

- Substantial down payments required to purchase new or existing homes;
- Availability of credit to low and moderate income persons with credit problems;
- Availability of decent affordable single-family units and affordable rental properties.

As Texarkana prepares to embark on the development of a new Comprehensive Plan for the City, the City will review the Analysis of Impediments to improve affordability, accessibility and suitability of housing for the citizens of Texarkana, Texas.

AP-85 Other Actions – 91.220(k)

Introduction

This section of the Action Plan addresses the planned actions of the City of Texarkana, Texas to carry out the following strategies outlined in the Consolidated Plan:

1. Foster and maintain affordable housing;
2. Evaluate and reduce lead-based paint hazards;
3. Reduce the number of poverty-level families;
4. Develop institution structure; and
5. Enhance coordination.
6. In addition, the City identifies obstacles to meeting underserved needs and proposes actions to overcome those obstacles.

Actions planned to address obstacles to meeting underserved needs

1. Provide support to organizations that provide services to homeless and special needs individuals; Provide financial support to organizations that provide services to homeless and special needs individuals; Provide easy access to information for supportive service organizations that provide services to homeless and special needs individuals.

Actions planned to foster and maintain affordable housing

1. Provide decent and affordable housing through single-family owner-occupied housing reconstruction for lower income residents;
2. Promote the availability of City operated owner-occupied housing assistance programs through the media;
3. Solicit applications for assistance from low income residents;
4. Conduct applicant screening and approval;
5. Provide home-buyer education counseling and assistance;
6. Facilitate rehabilitation of single-family properties

Actions planned to reduce lead-based paint hazards

1. Provide information and education to the public, re: lead risks;
2. Evaluate and reduce lead hazards by giving reconstruction priority to eligible residents most at risk for lead poisoning;

3. Develop technical capacity with staff.

Actions planned to reduce the number of poverty-level families

1. Pursue economic development of Downtown and Beverly communities;
2. Work with the Chamber of Commerce to bring jobs to low- and moderate-income families.

Actions planned to develop institutional structure

1. Improve coordination with Public Services Department to address flood zone management in low-mod income communities;
2. Establish communication and reporting protocols with police, fire, and emergency services to obtain regular statistical reporting and provide first-line professionals with homelessness services information.

Actions planned to enhance coordination between public and private housing and social service agencies

1. Actively participate in Continuum of Care/Homeless Coalition;
2. Assist with Homeless Point-in-Time Homeless Count.

Discussion

The City of Texarkana recognizes the challenges to fostering and maintaining affordable housing, evaluating and reducing lead-based paint hazards, reducing the number of poverty-level families, developing institution structure, enhancing coordination, and addressing underserved needs. The City's Target Area approach to implementing programs and providing services to low-moderate income families will ensure that all fundamental goals of the program will be met. This Action Plan is consistent with HUD's Mission to create strong, sustainable, inclusive communities and quality affordable homes for all; strengthening the housing market to bolster the economy and protect consumers; meeting the need for quality affordable rental homes: utilizing housing as a platform for improving quality of life and building inclusive and sustainable communities free from discrimination.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction

This section address the program-specific requirements for the Annual Action Plan. The Consolidated Plan Final Rule contains requirements regarding this section of this CDBG Action Plan.

All program income that will have been received before the start of the next program year will have been reprogrammed. The City has no Section 108 loans, urban renewal settlements, or float funded activities. No grant funds will have been returned to the line of credit for which the planned use has not been included in a prior statement or plan. The City does not expect to use any funds for urgent need activities. The City is working closely with the community and developers to redevelop the Hotel Grim as the Grim Lofts project and will pursue a Section 108 Loan in the near future as a Special Economic Development project.

The City of Texarkana, Texas estimates that 70% of program funds will be used for activities that benefit persons of low and moderate income over a consecutive period of three years, years 2014-2016 including the year covered by this Annual Action Plan.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
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2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.

70.00%

Discussion

The City of Texarkana, Texas does not receive HOME funds. The City expects that all program income will have been programmed and that no Section 108 Loan proceeds will be received in the program year. Additionally, the City expects no surplus funds from urban renewal settlements, grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan, and has no income from float-funded activities. Seventy percent of CDBG funds will be used for activities that benefit persons of low and moderate income, with an Overall Benefit calculated over a period of three consecutive years to determine that the minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income.

Seventy percent of CDBG funds will be used for activities that benefit persons of low and moderate income, with an Overall Benefit calculated over a period of three consecutive years to determine that the minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income.

Application for Federal Assistance SF-424

* 1. Type of Submission:

- Preapplication
 Application
 Changed/Corrected Application

* 2. Type of Application:

- New
 Continuation
 Revision

* If Revision, select appropriate letter(s):

* Other (Specify):

* 3. Date Received:

06/30/2016

4. Applicant Identifier:

5a. Federal Entity Identifier:

5b. Federal Award Identifier:

B-16-MC-48-1000

State Use Only:

6. Date Received by State:

7. State Application Identifier:

8. APPLICANT INFORMATION:

* a. Legal Name:

City of Texarkana, Texas

* b. Employer/Taxpayer Identification Number (EIN/TIN):

75-6000689

* c. Organizational DUNS:

0629291870000

d. Address:

* Street1:

220 Texas Blvd

Street2:

* City:

Texarkana

County/Parish:

* State:

TX: Texas

Province:

* Country:

USA: UNITED STATES

* Zip / Postal Code:

75501-5015

e. Organizational Unit:

Department Name:

Planning & Community Developme

Division Name:

f. Name and contact information of person to be contacted on matters involving this application:

Prefix:

Mr.

* First Name:

David

Middle Name:

* Last Name:

Orr

Suffix:

Title:

Director, Planning and Community Development

Organizational Affiliation:

* Telephone Number:

903-798-3902

Fax Number:

903-798-3913

* Email:

david.orr@txkusa.org

Application for Federal Assistance SF-424

*** 9. Type of Applicant 1: Select Applicant Type:**

C: City or Township Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

*** 10. Name of Federal Agency:**

Housing and Urban Development, Office of Community Planning

11. Catalog of Federal Domestic Assistance Number:

14-218

CFDA Title:

Housing and Urban Development Community Development Block Grant

*** 12. Funding Opportunity Number:**

14-218

* Title:

Community Development Block Grant Program for Entitlement Communities

13. Competition Identification Number:

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

*** 15. Descriptive Title of Applicant's Project:**

Continuation of Texarkana's Community Development Block Grant Program

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

Application for Federal Assistance SF-424

16. Congressional Districts Of:

* a. Applicant

* b. Program/Project

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment

Delete Attachment

View Attachment

17. Proposed Project:

* a. Start Date:

* b. End Date:

18. Estimated Funding (\$):

* a. Federal	<input type="text" value="285,999.00"/>
* b. Applicant	<input type="text"/>
* c. State	<input type="text"/>
* d. Local	<input type="text"/>
* e. Other	<input type="text" value="120,000.00"/>
* f. Program Income	<input type="text" value="3,500.00"/>
* g. TOTAL	<input type="text" value="409,499.00"/>

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

- a. This application was made available to the State under the Executive Order 12372 Process for review on
- b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- c. Program is not covered by E.O. 12372.

*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**

- Yes
- No

If "Yes", provide explanation and attach

Add Attachment

Delete Attachment

View Attachment

21. *By signing this application, I certify (1) to the statements contained in the list of certifications and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

Authorized Representative:

Prefix: * First Name:

Middle Name:

* Last Name:

Suffix:

* Title:

* Telephone Number: Fax Number:

* Email:

* Signature of Authorized Representative: 

* Date Signed:

CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

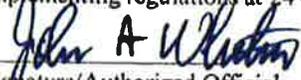
Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.


Signature/Authorized Official

30 JUN 16
Date

Specific CDBG Certifications

The Entitlement Community certifies that:

Citizen Participation – It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan – Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

Following a Plan -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
2. Overall Benefit. The aggregate use of CDBG funds including section 108 guaranteed loans during program year(s) _____, _____ (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its

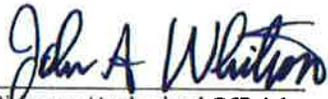
jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and

2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

Compliance With Anti-discrimination laws – The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Lead-Based Paint – Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, subparts A, B, J, K and R;

Compliance with Laws – It will comply with applicable laws.

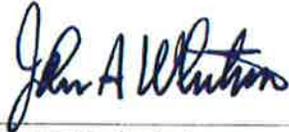

Signature/Authorized Official 6/30/2016
Date

City Manager
Title

**OPTIONAL CERTIFICATION
CDBG**

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having a particular urgency as specified in 24 CFR 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities which are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.



Signature/Authorized Official

6/30/2016

Date

City Manager

Title

Specific HOME Certifications

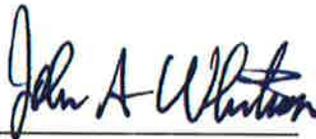
The HOME participating jurisdiction certifies that:

Tenant Based Rental Assistance – If the participating jurisdiction intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing.

Eligible Activities and Costs – it is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

Appropriate Financial Assistance – before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;



6/30/2016

Signature/Authorized Official

Date

City Manager

Title

ESG Certifications

The Emergency Solutions Grants Program Recipient certifies that:

Major rehabilitation/conversion – If an emergency shelter's rehabilitation costs exceed 75 percent of the value of the building before rehabilitation, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed rehabilitation. If the cost to convert a building into an emergency shelter exceeds 75 percent of the value of the building after conversion, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 10 years after the date the building is first occupied by a homeless individual or family after the completed conversion. In all other cases where ESG funds are used for renovation, the jurisdiction will maintain the building as a shelter for homeless individuals and families for a minimum of 3 years after the date the building is first occupied by a homeless individual or family after the completed renovation.

Essential Services and Operating Costs – In the case of assistance involving shelter operations or essential services related to street outreach or emergency shelter, the jurisdiction will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure, so long the jurisdiction serves the same type of persons (e.g., families with children, unaccompanied youth, disabled individuals, or victims of domestic violence) or persons in the same geographic area.

Renovation – Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

Supportive Services – The jurisdiction will assist homeless individuals in obtaining permanent housing, appropriate supportive services (including medical and mental health treatment, victim services, counseling, supervision, and other services essential for achieving independent living), and other Federal State, local, and private assistance available for such individuals.

Matching Funds – The jurisdiction will obtain matching amounts required under 24 CFR 576.201.

Confidentiality – The jurisdiction has established and is implementing procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project, except with the written authorization of the person responsible for the operation of that shelter.

Homeless Persons Involvement – To the maximum extent practicable, the jurisdiction will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, and operating facilities assisted under the ESG program, in providing services assisted under the ESG program, and in providing services for occupants of facilities assisted under the program.

Consolidated Plan – All activities the jurisdiction undertakes with assistance under ESG are consistent with the jurisdiction's consolidated plan.

Discharge Policy – The jurisdiction will establish and implement, to the maximum extent practicable and where appropriate policies and protocols for the discharge of persons from

publicly funded institutions or systems of care (such as health care facilities, mental health facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent this discharge from immediately resulting in homelessness for these persons.



Signature/Authorized Official

6/30/2016

Date

City Manager

Title

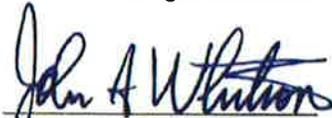
HOPWA Certifications

The HOPWA grantee certifies that:

Activities -- Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

Building -- Any building or structure assisted under that program shall be operated for the purpose specified in the plan:

1. For at least 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,
2. For at least 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.


Signature/Authorized Official

6/30/2016
Date

City Manager

Title

APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING:

A. Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

RESOLUTION NO. 2016 - 076

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF TEXARKANA, TEXAS, ADOPTING THE COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM 2016 ONE YEAR ACTION PLAN SETTING ANNUAL PROGRAM AND FUNDING PRIORITIES FOR THE USE OF 2016 COMMUNITY DEVELOPMENT BLOCK GRANT FUNDS IN AN AMOUNT NOT TO EXCEED \$422,060; AUTHORIZING THE CITY MANAGER TO SUBMIT SAID ACTION PLAN TO THE U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT; AND ESTABLISHING AN EFFECTIVE DATE.

WHEREAS, the U. S. Department of Housing and Urban Development has provided the City of Texarkana, Texas, with Community Development Block Grant (CDBG) funds; and

WHEREAS, public review of the draft 2016 Action Plan became available July 4, 2016 and will continue through August 3, 2016; legal notice was published in the Texarkana Gazette and city website; and a public hearing was conducted on July 25, 2016 to solicit public comments regarding the 2016 Action Plan; and

WHEREAS, the City Council has determined it to be appropriate to adopt the 2016 Action Plan for the Community Development Block Grant Funds.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF TEXARKANA, TEXAS:

SECTION 1: That the 2016 Action Plan for the Community Development Block Grant program utilizing CDBG funds in an amount not to exceed \$422,060 is hereby accepted.

SECTION 2: That the City Manager is hereby authorized to submit said 2016 Action Plan to the U. S. Department of Housing and Urban Development and is authorized to act in connection with the submission of the 2016 Action Plan and to provide such additional information as may be required.

SECTION 3: That this Resolution shall be in full force and effect from and after its passage and approval.

PASSED AND APPROVED in Regular Council Session on this the 25th day of July, 2016.

ATTEST:

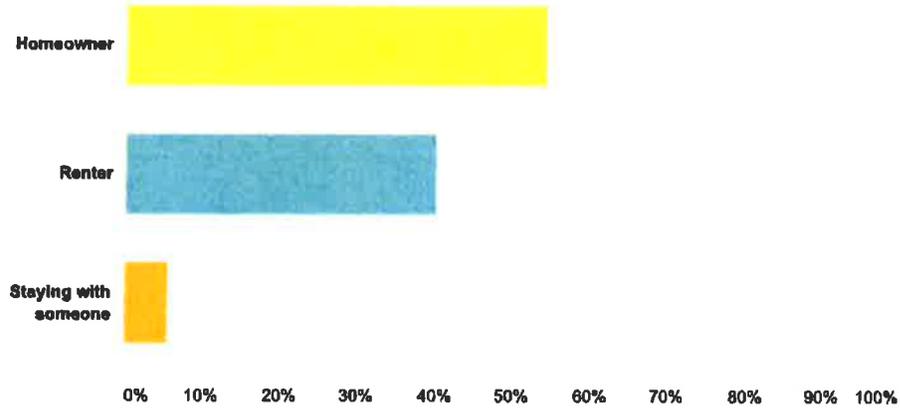

JENNIFER EVANS, CITY SECRETARY


BOB BRUGGEMAN, MAYOR

8:52 p.m.

Q1 Are you a homeowner, renter, or staying with someone?

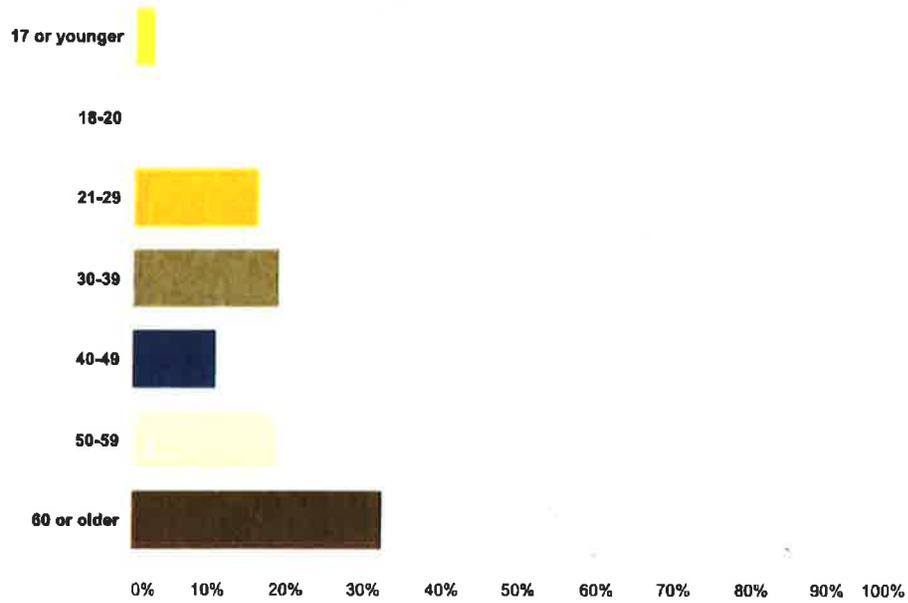
Answered: 35 Skipped: 2



Answer Choices	Responses	
Homeowner	54.29%	19
Renter	40.00%	14
Staying with someone	5.71%	2
Total		35

Q2 What is your age?

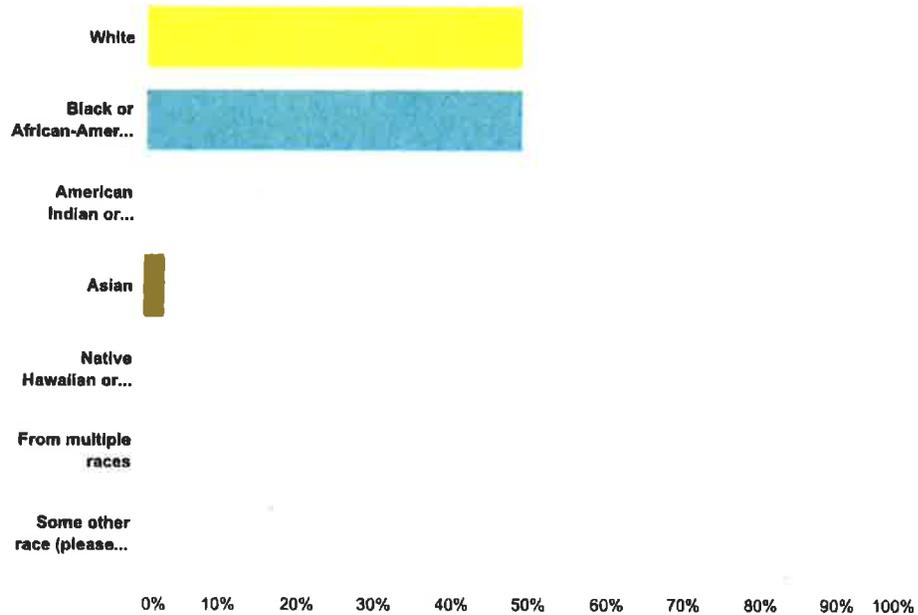
Answered: 37 Skipped: 0



Answer Choices	Response	
17 or younger	2.70%	1
18-20	0.00%	0
21-29	16.22%	6
30-39	18.92%	7
40-49	10.81%	4
50-59	18.92%	7
60 or older	32.43%	12
Total		37

Q3 Are you White, Black or African-American, American Indian or Alaskan Native, Asian, Native Hawaiian or other Pacific islander, or some other race?

Answered: 37 Skipped: 0

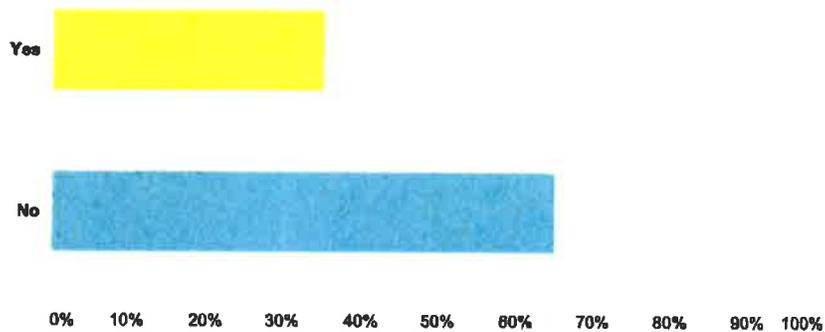


Answer Choices	Responses	
White	48.65%	18
Black or African-American	48.65%	18
American Indian or Alaskan Native	0.00%	0
Asian	2.70%	1
Native Hawaiian or other Pacific Islander	0.00%	0
From multiple races	0.00%	0
Some other race (please specify)	0.00%	0
Total		37

Some other race (please specify) Date
 There are no responses.

Q4 Are you or someone in your household disabled?

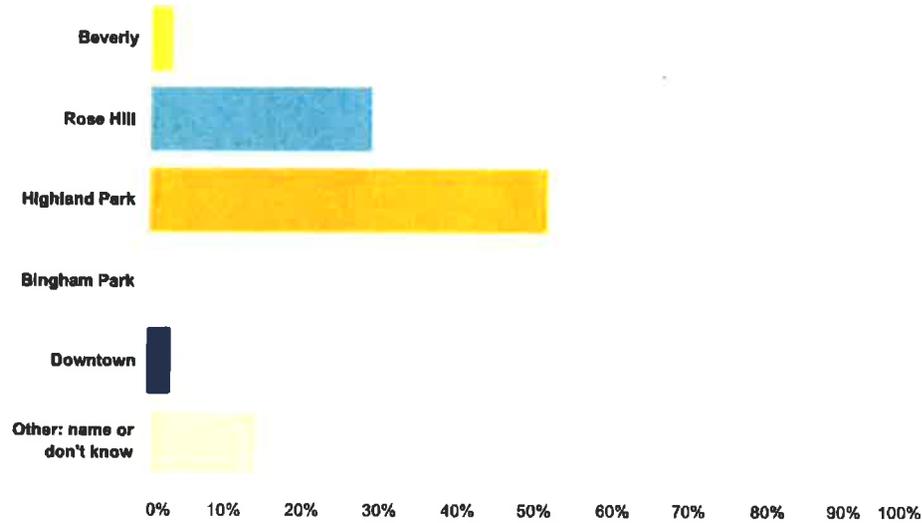
Answered: 37 Skipped: 0



Answer Choices	Responses	
Yes	35.14%	13
No	64.86%	24
Total		37

Q5 What is the name of the neighborhood in which you live?

Answered: 35 Skipped: 2

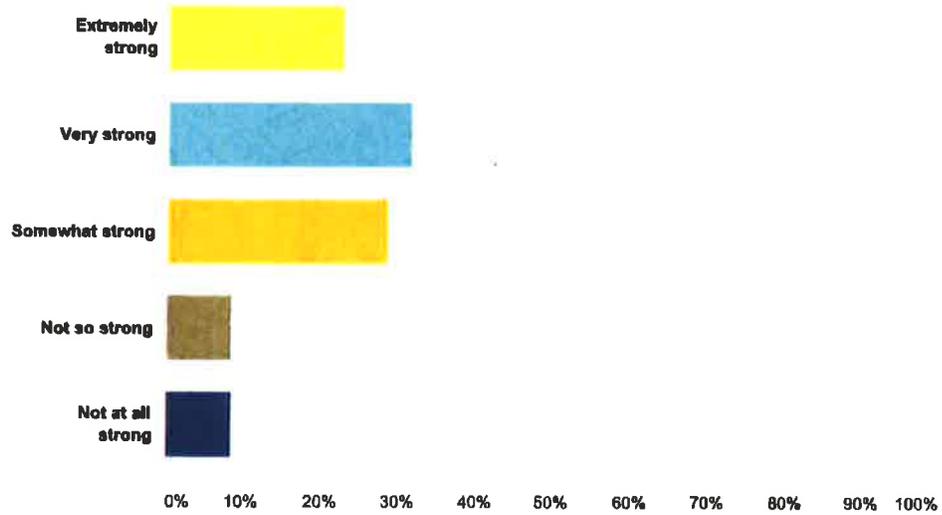


Answer Choices	Responses	
Beverly	2.86%	1
Rose Hill	28.57%	10
Highland Park	51.43%	18
Bingham Park	0.00%	0
Downtown	2.86%	1
Other: name or don't know	14.29%	5
Total		35

#	Other: name or don't know	Date
1	Rocheele	6/29/2016 4:23 PM
2	New Town Addition	4/28/2016 6:04 PM
3	Nash, tx	4/23/2016 12:31 PM
4	Hope, AR	4/23/2016 12:28 PM
5	Lakerige at.	4/23/2016 11:49 AM

Q6 How strong is the sense of community in this neighborhood?

Answered: 35 Skipped: 2



Answer Choices	Responses	
Extremely strong	22.86%	8
Very strong	31.43%	11
Somewhat strong	28.57%	10
Not so strong	8.57%	3
Not at all strong	8.57%	3
Total		35

Q7 What do you like most about this neighborhood?

Answered: 30 Skipped: 7

#	Responses	Date
1	look	6/29/2016 4:49 PM
2	historic	6/29/2016 4:45 PM
3	Trees, old houses, neighbors	6/29/2016 4:35 PM
4	historic homes and great neighbors	6/29/2016 4:29 PM
5	the history	6/29/2016 4:23 PM
6	historical homes	6/29/2016 4:15 PM
7	My house and the many birds that visit.	6/29/2016 4:13 PM
8	Central Locations	6/29/2016 4:08 PM
9	Tree lined street and houses	6/29/2016 4:04 PM
10	Love the houses and friendly feeling	6/29/2016 4:00 PM
11	history	6/29/2016 3:52 PM
12	History	6/29/2016 3:50 PM
13	Openness, neighbors.	6/29/2016 3:45 PM
14	Old houses and trees	6/29/2016 3:37 PM
15	Old Home	6/29/2016 3:32 PM
16	The beautiful homes, and it feels so safe to take my family on a walk through the neighborhood.	5/5/2016 10:57 AM
17	CLOSE TO EVERYTHING (HOSPITAL , SHOPING MALL , COLLEGE -----)	4/29/2016 9:48 AM
18	Visual appeal	4/28/2016 6:04 PM
19	Small	4/23/2016 12:31 PM
20	the people	4/23/2016 12:28 PM
21	it a nice place to live.	4/23/2016 12:23 PM
22	Good place to raise your kids	4/23/2016 12:20 PM
23	The friendless of te people in commulty	4/23/2016 11:59 AM
24	Housing is affordable and doesn't look stereotypical.	4/23/2016 11:58 AM
25	Quite	4/23/2016 11:49 AM
26	nothing	4/23/2016 11:47 AM
27	people friendly family oriented	4/23/2016 11:35 AM
28	It's quiet and friendly	4/23/2016 11:32 AM
29	Quiet	4/23/2016 11:20 AM
30	its quiet	4/23/2016 10:55 AM

Q8 What changes would most improve this neighborhood?

6/29/2016 4:49 PM - 4/23/2016 10:55 AM

#	Responses	Date
1	crime reduced	6/29/2016 4:49 PM
2	improve sidewalks, improve curbing around median of park way and add lighting down middle.	6/29/2016 4:45 PM
3	remove swamp in Ferguson park	6/29/2016 4:35 PM
4	clean up abandoned properties and yards/ crime awareness. ->code enforcement. Expand boundaries to include properties north of college drive. better communications/more inclusive news alerts, etc.	6/29/2016 4:29 PM
5	reduce crime	6/29/2016 4:18 PM
6	more neighborhood watch. Personal up keep of properties.	6/29/2016 4:13 PM
7	attack crime and theft. Slow traffic on olive st.	6/29/2016 4:08 PM
8	better side walks	6/29/2016 4:04 PM
9	add sidewalks	6/29/2016 4:00 PM
10	safty	6/29/2016 3:52 PM
11	watch us in neighborhood watch.	6/29/2016 3:45 PM
12	property cleanup	6/29/2016 3:37 PM
13	Stop vehicles from parking on yards	6/29/2016 3:32 PM
14	Sidewalks that connect our community to Spring Lake Park and Fergusson Park. Making a family walk easier, also making it easier for local kids to walk to school.	5/5/2016 10:57 AM
15	ANY KIND OF DEVELOPMENT. (HOUSING , SHOPS , INDUSTRY ----)	4/29/2016 9:48 AM
16	Community Unity	4/28/2016 6:04 PM
17	More housing	4/23/2016 12:31 PM
18	nothing really	4/23/2016 12:23 PM
19	The event	4/23/2016 12:20 PM
20	More police	4/23/2016 11:59 AM
21	More incentives, to get more people involved in helping with the community.	4/23/2016 11:58 AM
22	Not sure	4/23/2016 11:49 AM
23	reducing the crime and having somewhere safe for the kids to go with supervision	4/23/2016 11:47 AM
24	unnecesary violence	4/23/2016 11:35 AM
25	Outdoors could be cleaner	4/23/2016 11:32 AM
26	Don't know	4/23/2016 11:20 AM
27	nothing	4/23/2016 10:55 AM

Q9 Please tell us what is most important to you. What do you think the City's priorities should be? Please check low, medium or high priority.

Answered: 35 Skipped: 2



Community Development Block Grant Program Priorities

SurveyMonkey



Community Development Block Grant Program Priorities

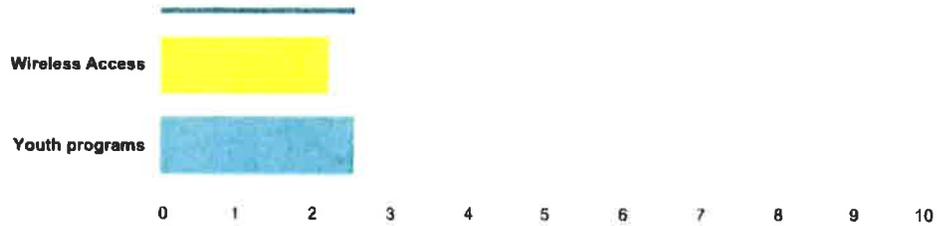
SurveyMonkey





Community Development Block Grant Program Priorities

SurveyMonkey



	Low Priority	Medium Priority	High Priority	Total	Weighted Average
Access to healthy food	18.18% 6	30.30% 10	51.52% 17	33	2.33
Addressing dilapidated properties	3.13% 1	25.00% 8	71.88% 23	32	2.69
Addressing nuisance behaviors	3.03% 1	24.24% 8	72.73% 24	33	2.70
Affordable owner-occupied housing	25.81% 8	38.71% 12	35.48% 11	31	2.10
Affordable rental housing	38.71% 12	25.81% 8	35.48% 11	31	1.97
After-school care	22.58% 7	32.26% 10	45.16% 14	31	2.23
Assistance for minor home repairs	25.81% 8	29.03% 9	45.16% 14	31	2.19
Assistance for major home repairs	25.81% 8	25.81% 8	48.39% 15	31	2.23
Assistance to elderly/disabled persons	22.58% 7	25.81% 8	51.61% 16	31	2.29
Attracting new business	19.35% 6	41.94% 13	38.71% 12	31	2.19
Bicycle lanes	36.36% 12	21.21% 7	42.42% 14	33	2.06
Bicycle racks on busses	46.67% 14	33.33% 10	20.00% 6	30	1.73
Cleaning up contaminated properties	9.38% 3	18.75% 6	71.88% 23	32	2.63
Crime prevention	9.09% 3	3.03% 1	87.88% 29	33	2.79
Community centers	16.67% 5	30.00% 9	53.33% 16	30	2.37
Community gardens on vacant lots	22.58% 7	35.48% 11	41.94% 13	31	2.19
Day care services	23.33% 7	26.67% 8	50.00% 15	30	2.27
Demolition of vacant buildings	9.68% 3	6.45% 2	83.87% 26	31	2.74
Dog friendly parks	43.33% 13	30.00% 9	26.67% 8	30	1.83

Community Development Block Grant Program Priorities

SurveyMonkey

Domestic violence services	12.90%	29.03%	56.06%	31	2.45
	4	9	18		
Downtown redevelopment	9.68%	29.03%	61.29%	31	2.52
	3	9	19		
Drainage	10.00%	36.67%	53.33%	30	2.43
	3	11	16		
Elderly services	20.00%	23.33%	56.67%	30	2.37
	6	7	17		
Emergency shelter for homeless	26.67%	20.00%	53.33%	30	2.27
	8	6	16		
Employment training services	20.00%	30.00%	50.00%	30	2.30
	6	9	15		
Employment opportunities	20.00%	20.00%	60.00%	30	2.40
	6	6	18		
Entertainment opportunities	10.00%	53.33%	36.67%	30	2.27
	3	16	11		
Entrepreneurs	26.67%	43.33%	30.00%	30	2.03
	8	13	9		
Environmental contamination cleanup	12.50%	18.75%	68.75%	32	2.56
	4	6	22		
Environmental issues	12.90%	45.16%	41.94%	31	2.29
	4	14	13		
Fair housing	31.25%	21.88%	46.88%	32	2.16
	10	7	15		
Farmers' markets for local food	3.23%	48.39%	48.39%	31	2.45
	1	15	15		
Flood control	16.13%	35.48%	48.39%	31	2.32
	5	11	15		
Grim Hotel Redevelopment	25.00%	28.13%	46.88%	32	2.22
	8	9	15		
Growing businesses	13.33%	46.67%	40.00%	30	2.27
	4	14	12		
Handicap access	22.58%	29.03%	48.39%	31	2.26
	7	9	15		
Health care services for children (shots, etc)	22.58%	25.81%	51.61%	31	2.29
	7	8	16		
Historic rehabilitation	9.38%	37.50%	53.13%	32	2.44
	3	12	17		
Home repair	19.35%	38.71%	41.94%	31	2.23
	6	12	13		
Homeless services	28.13%	34.38%	37.50%	32	2.09
	9	11	12		
Improving downtown	6.06%	33.33%	60.61%	33	2.55
	2	11	20		
Infrastructure repairs	9.38%	28.13%	62.50%	32	2.53
	3	9	20		
Jobs	15.63%	34.38%	50.00%	32	2.34
	5	11	16		
Job training and placement	25.00%	28.13%	46.88%	32	2.22
	8	9	15		

Community Development Block Grant Program Priorities

SurveyMonkey

Keeping existing businesses	3.03%	33.33%	63.64%	33	2.61
	1	11	21		
Landscaping and beautification	12.50%	34.38%	53.13%	32	2.41
	4	11	17		
Local food systems	25.81%	29.03%	45.16%	31	2.19
	8	9	14		
Marketing City neighborhoods	18.75%	28.13%	53.13%	32	2.34
	6	9	17		
Marketing the City	12.90%	38.71%	48.39%	31	2.35
	4	12	15		
Middle income housing	25.00%	31.25%	43.75%	32	2.19
	8	10	14		
Neighborhood clean-up events	16.13%	12.90%	70.97%	31	2.55
	5	4	22		
Neighborhood events - other	12.90%	22.58%	64.52%	31	2.52
	4	7	20		
Neighborhood planning	9.38%	40.63%	50.00%	32	2.41
	3	13	16		
New construction	19.35%	35.48%	45.16%	31	2.26
	6	11	14		
Parks and recreation	9.38%	34.38%	56.25%	32	2.47
	3	11	18		
Preparing properties for redevelopment	13.33%	26.67%	60.00%	30	2.47
	4	8	18		
Preventing lead poisoning	12.90%	29.03%	58.06%	31	2.45
	4	9	18		
Public health services	15.63%	37.50%	46.88%	32	2.31
	5	12	15		
Public housing	28.13%	25.00%	46.88%	32	2.19
	9	8	15		
Public transportation	18.75%	28.13%	53.13%	32	2.34
	6	9	17		
Recreation centers	6.25%	37.50%	56.25%	32	2.50
	2	12	18		
Rain gardens on vacant lots	16.13%	25.81%	58.06%	31	2.42
	5	8	18		
Removal of sium and blight	6.25%	12.50%	81.25%	32	2.75
	2	4	26		
Safe walk to school	12.12%	21.21%	66.67%	33	2.55
	4	7	22		
Senior centers	12.50%	43.75%	43.75%	32	2.31
	4	14	14		
Senior citizen programs/services	15.63%	40.63%	43.75%	32	2.28
	5	13	14		
Shopping opportunnities	28.13%	37.50%	34.38%	32	2.06
	9	12	11		
Sidewalks	15.63%	25.00%	59.38%	32	2.44
	5	8	19		
Small loans to businesses	25.81%	29.03%	45.16%	31	2.19
	8	9	14		

Community Development Block Grant Program Priorities

SurveyMonkey

Storm water runoff	15.63% 5	34.38% 11	50.00% 16	32	2.34
Stream cleanup/repair	18.75% 6	37.50% 12	43.75% 14	32	2.25
Street improvements	12.12% 4	18.18% 6	68.70% 23	33	2.58
Streetlights	6.45% 2	35.48% 11	58.06% 18	31	2.52
Support for neighborhood housing	29.03% 9	22.58% 7	48.39% 15	31	2.19
Support for small businesses	15.63% 5	37.50% 12	46.88% 15	32	2.31
Trails for walking, biking, and hiking	12.12% 4	33.33% 11	54.55% 18	33	2.42
Transportation system	18.75% 6	34.38% 11	46.88% 15	32	2.28
Technology	15.63% 5	46.88% 15	37.50% 12	32	2.22
Veterans services	28.13% 9	21.88% 7	50.00% 16	32	2.22
Walk-able communities	3.03% 1	42.42% 14	54.55% 18	33	2.52
Wireless Access	21.88% 7	37.50% 12	40.63% 13	32	2.19
Youth programs	6.25% 2	34.38% 11	59.38% 19	32	2.53

Q10 Please enter your comments here.

Answers: 17 Skipped: 22

#	Responses	Date
1	need to focus on crime	6/29/2016 4:53 PM
2	we need OPEN communication and individual invitations and newspaper announcements. Please.	6/29/2016 4:34 PM
3	Have discussed issues with det. estes.	6/29/2016 4:21 PM
4	thank you and your staff.	6/29/2016 4:15 PM
5	Alley Cleanups!!! Frequent grading dragging or or alleys (will not always require expensive gravel) they are horrible and add to insect and rodent and snake problems and trash in alleys	6/29/2016 4:11 PM
6	Keep up the great work	6/29/2016 4:07 PM
7	just moved here and loving it	6/29/2016 4:03 PM
8	Keep up good work! Keep our neighborhood clean.	6/29/2016 3:36 PM
9	Sidewalks in communities are so pivotal, also, integrating small local shops into the communities in order to make it more convenient to walk to a small local grocer for a few items instead of driving to Wal-Mart. Put these local shops into neighborhoods like Highland Park.	5/5/2016 11:03 AM
10	BEVERLY AREA SHOULD BE MORE SAFE AND NEED MORE DEVELOPMENT . BECAUSE MOST DEVELOPMENT HAPPENS TO NORTH OF I - 30 RIGHT NOW . EVEN DEVELOPMENT FOR HOUSING . THERE IS NOTHING GOING ON TO THIS AREA . THIS AREA CALLED DEAD , WAR ZONE !!! SO THIS AREA NEED NEW IMAGE FOR THIS COMMUNITY. LIKE SAFE TO LIVE , EVERYONE WANT TO COMING IN TO THIS AREA .	4/29/2016 10:05 AM
11	i think the city of texarkana is a great place to live.	4/23/2016 12:27 PM
12	I love everything	4/23/2016 12:23 PM
13	No comment	4/23/2016 11:52 AM
14	thank you	4/23/2016 11:37 AM
15	None	4/23/2016 11:27 AM

**NOTICE OF PUBLIC HEARINGS
AND REQUEST FOR CITIZEN INPUT
ON THE CITY OF TEXARKANA, TEXAS 2016 COMMUNITY DEVELOPMENT BLOCK
GRANT (CDBG) ANNUAL ACTION PLAN**

The City of Texarkana, Texas will receive approximately \$298,560 in Community Development Block Grant (CDBG) funds from the U.S. Department of Housing and Urban Development for the fiscal year beginning October 1, 2016. As required by federal regulations, CDBG funds must be used to meet one of three National Objectives: 1) Eliminate slum and blight; 2) Assist low-income citizens; or 3) Urgent need/disaster relief. The 2016 Annual Plan will detail the proposed usage of the CDBG funds for the next year in accordance with The City's Five Year CDBG Consolidated Plan priorities and strategies.

In accordance with the Housing and Community Development Act of 1974, as amended, and with 24 CFR, Part 91, and in furtherance of the City of Texarkana's commitment to facilitate the exchange of information between the City and its citizens, the City initiated a series of public hearings and opportunities for citizen input and comments regarding the development and adoption of the 2016 Annual Plan Draft.

Citizens from across the city assisted city staff through community meetings and surveys and now have the opportunity to comment on the adoption of the 2016 Action Plan Draft. Upcoming Texarkana, Texas City Council meetings will provide information regarding the range of activities that are expected to be undertaken, the estimated amount of the anticipated funds that will be utilized to benefit low-moderate income persons, and the City's policy on minimizing displacement of any person.

Citizens are encouraged to attend the upcoming Public Meetings/Hearings to offer input on the 2016 Annual Action Plan Draft. A First Briefing will be held on July 11, 2016 with a Public Hearing on July 25, 2016 and a Second Briefing and Council vote will occur on August 8, 2016. All meetings will be at 6 PM at the Texas City Hall located at 220 Texas Blvd, Texarkana, Texas.

The Public Comment Period is from July 4, 2016 to August 3, 2016. Written comments regarding the Annual Plan, identified needs, strategies, or the proposed usage of funds should be sent to David Orr, Director of Planning and Community Development, City of Texarkana, 220 Texas Boulevard, Texarkana, Texas 75501 no later than August 3, 2016 at 12pm. Written responses will be provided if name and return address are included. The 2016 Annual Action Plan Draft is available at the Planning and Community Development Office in City Hall, at the Texarkana Public Library, or online at the City's website (<http://www.ci.texarkana.tx.us/>).

All public hearings are held in facilities that are wheelchair accessible and provide handicapped parking. Interpretive services for deaf or non-English speaking citizens will be available with an advance notice of 48 hours. Arrangements for such services can be made by calling the City of Texarkana at 903-798-3902 or through the Federal Information Relay Service at 1-800-877-8339 for TTY/Voice communication.



CITY OF
TEXARKANA
TEXAS

CDBG Annual Action Plan Community Development Block Grant

Planning & Community Development
July 11, 2016

CDBG Funding

- Federal statute requires that no less than 70% of the city's CDBG allocation must benefit low and moderate income persons and neighborhoods
 - Persons/Families – housing, jobs, connections to infrastructure
 - Neighborhoods – housing, infrastructure, parks, historic preservation, redevelopment
- All projects and activities funded by CDBG must meet all federal laws and guidelines (multi-agency).
- Annual action plan projects align with City's 5 Year Consolidated Plan (PY 13-17)





The 2015 Qualified Census Tracts (QCT) list, effective January 1, 2015. The 2015 QCT list uses data from the 2010 Decennial Census and three sets of 5-year tabulations from the American Community Survey (ACS): 2009, 2010, 2011, and 2012. The list is designed to identify areas that are eligible for HUD assistance in the Federal Register (80 Fed. Reg. 60,000, published October 3, 2014) (<http://www.hud.gov/federalregister/2014/10/03/100100015.html>)

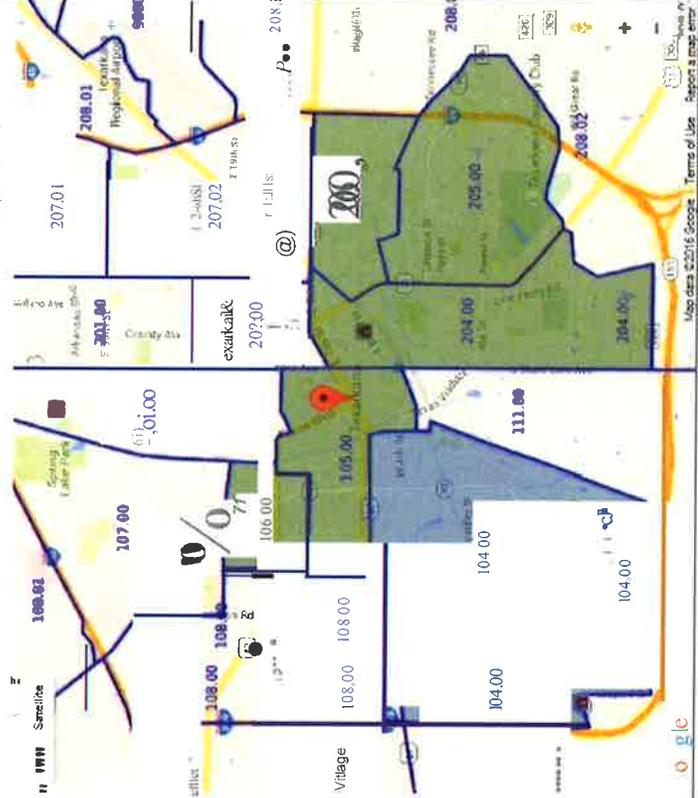
QUALIFIED CENSUS TRACTS

Map Options: Clean Reset Full screen Map Options

QCT legend: Tract Outline Line Census Tract (2014 Only) Census Tracts (2010-14) Census Tracts (2014 & 2015)

- QCT Options
- Show current zoom level
- Show Tract outline (Zoom 1+)
- Show HCT Profile (Zoom 1+)
- Show Gained Tract (Zoom 1+)

[Click here to view full screen map](#)



Citizen Participation

3 Community Meetings

- April 28th Rosehill Neighborhood Meeting
- May 5th Highland Park Neighborhood Meeting
- May 12th Beverly Neighborhood Meeting

Community Needs Survey (April 23rd – May 12th)

- Available on City's website and paper form

Newspaper

- Gazette Legal Notice

Draft copies available electronically on Planning & Community Development Homepage

Paper copies available upon request at City Hall

30 day public comment period (July 4th – August 3rd)



Texarkana TX HUD PY 2016 CDBG Allocation



CDBG PY 2016 Budget	
Proposed Expenditures PY 2016 – 2017	
Housing Rehabilitation	\$ 50,000.00
First Time Home Buyer Assistance	\$40,000.00
Revolving Loan Fund for Downtown	\$60,000.00
Beverly Community Center ADA Improvements	\$93,500.00
Innovation Center Rehabilitation	\$74,064.00
Public Service Activities	\$44,784.00
Program Administration	\$59,712.00
TOTAL Expenditures	\$422,060.00
To Reprogram	\$123,500.00
Annual Allocation	\$298,560.00
TOTAL Revenues	\$ 422,060.00